An Algebra for Composing Access Control Policies

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Despite considerable advancements in the area of access control and authorization languages, current approaches to enforcing access control are all based on monolithic and complete specifications. This assumption is too restrictive when access control restrictions to be enforced come from the combination of different policy specifications, each possibly under the control of independent authorities, and where the specifics of some component policies may not even be known a priori. Turning individual specifications into a coherent policy to be fed into the access control system requires a nontrivial combination and translation process. This article addresses the problem of combining authorization specifications that may be independently stated, possibly in different languages and according to different policies. We propose an algebra of security policies together with its formal semantics and illustrate how to formulate complex policies in the algebra and reason about them. A translation of policy expressions into equivalent logic programs is illustrated, which provides the basis for the implementation of the algebra. The algebra's expressiveness is analyzed through a comparison with first-order logic.

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1. INTRODUCTION

Recent years have witnessed considerable work on access control models and languages. Many approaches have been proposed to increase expressiveness and flexibility of authorization languages by supporting multiple policies within a single framework [Bertino et al. 1999; Hosmer 1992; Jajodia et al. 2001; Li et al. 1999; Woo and Lam 1993]. All these proposals, while based on powerful languages able to express different policies, assume a single monolithic specification of the entire policy. Such an assumption does not fit many real-world situations, where access control might need to combine independently stated restrictions that should be enforced as one. As an example, consider a data warehouse collecting data from different sources, where each data source may impose access restrictions on its data; access restrictions can be stated in different languages and with reference to different paradigms. Consider now a large organization composed of different departments and divisions, each of which can independently specify security policies; the global policy of the organization results from the combination of all these components. Another example is represented by "dynamic coalition" scenarios where different parties, coming together for a common goal for a limited time, need to merge their security requirements in a controlled way while retaining their autonomy. A further example is provided by recent laws concerning privacy issues. In a modern information system, the security policy of the organization should combine internally specified constraints with externally imposed privacy regulations [Banisar and Davies 1999]. Finally, as security policies become more sophisticated, even within a single system ruled by one administrator it may be desirable to formulate the policy incrementally by assembling small, manageable, and independently conceived modules.

Existing frameworks represent these situations by translating and merging the different component policies into a single "program" in the adopted language. Although existing languages are flexible enough to obtain the desired combined behavior, this method has several drawbacks. First, the translation process is far from being trivial; it must be done very carefully to avoid undesirable side effects due to interference between the component policies. Interference may result in the combined specifications not correctly reflecting the intended restrictions. Second, after translation it is no longer possible to operate on the individual components and maintain them autonomously. Third, existing approaches cannot take into account incomplete policies, where some components are not (completely) known a priori (e.g., when somebody else is to provide that component).

This situation calls for a policy composition framework by which different component policies can be integrated while retaining their independence. In this article, we propose an algebra for combining security policies with its formal semantics. Complex policies are formulated as expressions of the algebra. Our framework is flexible and keeps the composition process simple by organizing compound specifications into different levels of abstraction. The formal framework can be used to reason about properties of (possibly incomplete) specifications. We illustrate a translation of algebra expressions into equivalent logic programs, which provide the basis for the implementation of the language. The

expressive power of the algebra is analyzed from different points of view: by applying the algebra to some composition scenarios and to the specification of individual components, and by evaluating the algebra against a list of desiderata for composition languages.

To our knowledge ours is the first proposal addressing composition of authorization specifications. Previous work on composition (e.g., Abadi and Lamport [1992], and Jaeger [1999]) focused on the secure behavior of program modules. The closest work lies in proposals targeted to the development of a uniform framework to express possibly heterogeneous policies [Bertino et al. 1999; Jajodia et al. 2001; Li et al. 1999; Woo and Lam 1993]. However, as already discussed, none of these proposals addressed composition. Our work is complementary to these proposals, which can be used to specify the individual component policies in our framework. A preliminary version of our work appeared in Bonatti et al. [2000]. In this article we extend the work with the expressiveness analysis of the algebra and with formal proofs of the correctness of the translation of the algebra expressions into logic programs.

2. CHARACTERISTICS OF A COMPOSITION FRAMEWORK

A first step in the definition of a framework for composing policies is the identification of the characteristics that it should have. In particular, we have identified the following.

- 1. *Heterogeneous policy support.* The composition framework should be able to combine policies expressed in arbitrary languages and enforced by different mechanisms. For instance, a data warehouse may collect data from different data sources where the security restrictions autonomously stated by the sources and associated with the data may be stated with different specification languages, or refer to different paradigms (e.g., open vs. closed policy).
- 2. Support of unknown policies. It should be possible to account for policies that may be partially unknown, or be specified and enforced in external systems. These policies are like black boxes for which no (complete) specification is provided, but which can be queried at access control time. Think, for example, of a situation where accesses are subject to a policy P enforcing "central administration approval." Although P can respond yes or no to each specific request, neither the description of P, nor the complete set of accesses that it allows might be available. Run-time evaluation is therefore the only possible option for P. In the context of a more complex and complete policy including P as a component, the specification could be partially compiled, leaving only P (and its possible consequences) to be evaluated at run-time.
- 3. Controlled interference. Policies cannot always be combined by simply merging their specifications (even if they are formulated in the same language), as this could have undesired side effects causing the accesses granted or denied to not correctly reflect the specifications. As a simple example, consider the combination of two systems P_{closed} , which applies a closed policy, based on rules of the form "grant access if (s, o, +a)," and P_{open} , which applies

an open policy, based on rules of the form "grant access if $\neg(s, o, -a)$." Merging the two specifications would cause the latter decision rule to derive all authorizations not blocked by P_{open} , regardless of the contents of P_{closed} . Similar problems may arise from uncontrolled interaction of the derivation rules of the two specifications. In addition, if the adopted language is a logic language with negation, the merged program might not be stratified (which may lead to ambiguous or undefined semantics).

- 4. Expressiveness. The language should be able to conveniently express a wide range of combinations (spanning from minimum to maximum privileges, encompassing priority levels, overriding, confinement, refinement, etc.) in a uniform language. The different kinds of combinations must be expressed without changing the input specifications and without ad hoc extensions to authorizations (such as those introduced to support priorities). For instance, consider a department policy P_1 regulating access to documents and the central administration policy P_2 . Assume that access to administrative documents can be granted only if authorized by both P_1 and P_2 . This requisite can be expressed in existing approaches only by explicitly extending all the rules possibly referred to administrative documents to include the additional conditions specified by P_2 . Among the drawbacks of this approach is the rule explosion that it would cause and the complex structure and loss of control over the two specifications which, in particular, can no longer be maintained and managed autonomously.
- 5. Support of different abstraction levels. The composition language should highlight the different components and their interplay at different levels of abstraction. This feature is important to: (i) facilitate specification analysis and design; (ii) facilitate cooperative administration and agreement on global policies; and (*iii*) support incremental specification by refinement.
- 6. Formal semantics. The composition language should be declarative, implementation independent, and based on a solid formal framework. An underlying formal framework is needed to: (*i*) ensure unambiguous behavior and (*ii*) reason about policy specifications and prove properties on them [Landwehr 1981].

3. AN ALGEBRA OF POLICIES

To make our approach generally applicable we do not make any assumption on the subjects, objects, or actions with respect to which authorization specifications should be stated.¹ In illustrating our approach, we assume reference to some arbitrary, but fixed, set of subjects S, objects O, and actions A. Depending on the application context and the policy to be enforced, subjects could be users or groups thereof, as well as roles or applications; objects could be files, relations, XML documents, classes, and so on.

¹Note that we use the term subject to denote the *authorization subjects* with respect to which access specifications are stated. This is not to be confused with subjects representing principals requesting access as, for instance, in mandatory-based policies [Sandhu 1993].

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3.1 Preliminary Concepts

We start by defining authorization terms as follows.

Definition: Authorization Term. Authorization terms are triples of the form (s, o, a), where s is a constant in S or a variable over S, o is a constant in O or a variable over O, and a is a constant in A or a variable over A.

At a semantic level, a policy is defined as a set of ground (i.e., variable-free) triples.

Definition: Policy. A policy is a set of ground authorization terms.

The triples in a policy P state the accesses permitted by P. Intuitively, a policy represents the outcome of an authorization specification, where, for composition purposes, it is irrelevant how specifications have been stated and their outcome computed.

The algebra (among other operations) allows policies to be restricted (by posing constraints on their authorizations) and closed with respect to inference rules. The model should be compatible with a variety of languages for constraining authorizations and formulating rules (e.g., Jajodia et al. [2001], Li et al. [1999], and Woo and Lam [1993]). For this purpose, we make our algebra parametric with respect to the following languages and their semantics.

- 1. An *authorization constraint language* \mathcal{L}_{acon} and a semantic relation satisfy \subseteq $(S \times O \times A) \times \mathcal{L}_{acon}$; the latter specifies for each ground authorization term (s, o, a) and constraint $c \in \mathcal{L}_{acon}$ whether (s, o, a) satisfies c.
- 2. A *rule language* \mathcal{L}_{rule} and a semantic function closure : $\wp(\mathcal{L}_{rule}) \times \wp(S \times O \times A) \rightarrow \wp(S \times O \times A)$;² the latter specifies for each set of rules *R* and ground authorizations *P* which authorizations are derived from *P* by *R*.

For simplicity, we consider a single authorization constraint language \mathcal{L}_{acon} and a single rule language \mathcal{L}_{rule} . Our model can be straightforwardly extended to handle many such languages simultaneously, so that compound policies can be assembled using different tools.

To fix ideas and make concrete examples, in this article we adopt the following simple languages for constraints and rules.

1. \mathcal{L}_{acon} contains constraints that can be modeled as *basic predicates* with at most three arguments taken from distinct basic domains (i.e., S, O, and A).³ These predicates can evaluate properties associated with subjects, objects, and actions (e.g., membership of an object in a given constant set), or relationships between elements of different domains (e.g., ownership relationship between objects and subjects). For instance, ternary predicate *has_accessed*(*s*, *o*, *a*) can be used to evaluate the history of access, binary

²For all sets X, $\wp(X)$ denotes the powerset of X.

³The reason for requiring the arguments in the predicates to belong to distinct domains (i.e., no two arguments in the predicate can belong to the same domain) is to limit \mathcal{L}_{acon} to constraints that apply to individual triples only.

predicate $is_owner(s, o)$ evaluates to true if subject *s* is the owner of object *o*, and unary predicate blacklisted(s) evaluates whether subject *s* appears in the list of users who have committed some infractions. A special case of predicates is those representing hierarchical relationships within elements of a domain. Given the restrictions of not having two arguments from the same domain, we require one of the terms to be a constant value. These predicates can then be represented by unary predicates of the form (*s* op *s*₀), (*o* op *o*₀), or (*a* op *a*₀), where (*i*) *s*, *o*, *a* are variables ranging over S, O, and A, respectively; (*ii*) op can be $\leq, \geq, <, >, =$, where inequalities model hierarchical relationships among subjects, objects, and actions (e.g., file/directory; user/group; role/superrole) [Jajodia et al. 2001]; and (*iii*) *s*₀, *o*₀, *a*₀ are members of S, O, and A, respectively. Note that these predicates are unary since one element in each simple constraint is always a constant.

2. As a rule language we adopt simple Horn clauses, built from authorization terms and base predicates, of the form $(s, o, a) \leftarrow L_1 \land \ldots \land L_n$, where each L_i is either an authorization term or a basic predicate p. Here we regard authorization terms as logical atoms. For example, if a policy contains an authorization (s_1, o_1, a_1) and we close the policy under the rule $(s_2, o_2, a_2) \leftarrow (s_1, o_1, a_1)$, then the resulting policy will contain the derived authorization (s_2, o_2, a_2) . The semantic function closure(R, P) is defined accordingly as the least Herbrand model of the logic program $\Pi = R \cup P \cup B$, where R is a set of rules, P is a policy, and B is the definition of the base predicates. We recall that the least Herbrand model of Π can be expressed as $T_{\Pi} \uparrow \omega$, where T_{Π} is the *immediate consequence operator* associated with Π , and $T_{\Pi} \uparrow \omega$ is the limit of the monotonic infinite sequence \emptyset , $T_{\Pi}(\emptyset)$, $T_{\Pi}(T_{\Pi}(\emptyset))$, ..., $T_{\Pi}^i(\emptyset)$, ..., with i a natural number (see Lloyd [1984] for more details).

These languages have been chosen with the goal of keeping the presentation as simple as possible, focusing attention on policy composition, rather than authorization properties and inference rules.

3.2 Policy Expressions

We are now ready to define our algebra. First, its syntax is introduced, then the meaning of each operator is illustrated. We assume an infinite set of *policy identifiers* is given. The policy expression syntax is given by the BNF grammar:

$$E ::= id | E + E | E \& E | E - E | E^{C} | o(E, E, E) | E * R | T(E) | (E)$$

$$T ::= \tau id.E.$$

Here **id** is the token type of policy identifiers, E is the nonterminal describing *policy expressions*, T is a construct called *template* that represents partially specified policies, and C and R are the constructs describing \mathcal{L}_{acon} and \mathcal{L}_{rule} , respectively (they are not specified here because the algebra is parametric with respect to \mathcal{L}_{acon} and \mathcal{L}_{rule}). Note that templates are not policy expressions; only templates with actual parameters are. The above syntax is clarified by assigning suitable precedence and associativity to each operator, as shown in Table I.

We now discuss the semantics of the algebra. Formally, the semantics is a function that maps each policy expression onto a set of ground

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Table I. Operator Precedence and Associativity

ор	Precedence	Associativity
τ	0	nonassociative
	1	nonassociative
+, &, -	2	left-associative
*, ^	3	left-associative

authorizations (i.e., a policy), and each template onto a function over policies. The simplest possible expressions, namely, identifiers, are bound to sets of triples by *environments*.⁴

Definition: Environments. An *environment e* is a partial mapping from policy identifiers to sets of ground authorizations.

The binding can either be stated explicitly or generated by some engine. The policy can be seen in such a case as a black box. In symbols, the semantics of an identifier X with respect to an environment e is denoted by

$$\llbracket X \rrbracket_e \stackrel{\text{def}}{=} e(X)$$

For instance, given a policy identifier *P* and an environment *e* such that $e(P) = \{(s_1, o_1, a_1), (s_2, o_2, a_2)\}$, the semantics $[\![P]\!]_e$ of *P* with respect to *e* coincides with the two ground authorizations (s_1, o_1, a_1) and (s_2, o_2, a_2) .

Sometimes it is convenient to use a distinguished policy identifier P_{all} to denote the set of all authorization triples. Accordingly, in the following, we restrict our attention to environments such that $e(P_{all}) = S \times O \times A$.

Note that X might be undefined (not specified) in the environment; in that case $[X]]_e$ is undefined. Similarly, the semantics of compound expressions that use undefined identifiers is undefined.⁵

Compound policies can be obtained by combining policy identifiers through the algebra operators. Let the metavariables P and P_i range over policy expressions.

Addition (+). It merges two policies by returning their union. Formally,

$$\llbracket P_1 + P_2 \rrbracket_e \stackrel{\text{def}}{=} \llbracket P_1 \rrbracket_e \cup \llbracket P_2 \rrbracket_e.$$

For instance, in an organization composed of different divisions, access to the main gate can be authorized by any of the administrators of different divisions (each of them knows which users need access to reach their divisions). The totality of the accesses through the main gate to be authorized should then be the union of the statements of each division. Intuitively, additions can be applied in any situation where accesses can be authorized if allowed by any of the component policies.

 $^{^{4}}$ Note that the following definition makes policy identifiers behave as the identifiers (or *names*) of functional languages.

⁵Undefined identifiers are needed for the correct translation of unknown policies into logic programs (cf. Figure 3). For semantic analysis and expressiveness issues, however, we focus only on environments defined over all free identifiers (see the definition of template operator), as all policies should be defined at access control time.

Conjunction (&). It merges two policies by returning their intersection. Formally,

$$\llbracket P_1 \& P_2 \rrbracket_e \stackrel{\text{def}}{=} \llbracket P_1 \rrbracket_e \cap \llbracket P_2 \rrbracket_e.$$

Addition allows an access if any of the component policies allows it, whereas conjunction requires all the component policies to agree on the fact that the access should be granted. Intuitively, although addition enforces maximum privilege, conjunction enforces minimum privilege. For instance, consider an organization in which divisions share certain documents (e.g., clinical folders of patients). An access to a document may be allowed only if all the authorities that have a say on the document agree on it. That is, if the corresponding authorization triple belongs to the intersection of their policies.

Subtraction (-). It restricts a policy by eliminating all the accesses in a second policy. The formal definition is

$$\llbracket P_1 - P_2 \rrbracket_e \stackrel{\text{def}}{=} \llbracket P_1 \rrbracket_e \setminus \llbracket P_2 \rrbracket_e$$

Intuitively, subtraction specifies exceptions to statements made by a policy and encompasses the functionality of negative authorizations in existing approaches. The advantages of subtraction over explicit denials include a simplification of the conflict resolution policies and a clearer semantics. In particular, the difference operation allows us to clearly and unambiguously express the two different uses of negative authorizations, namely, *exceptions to positive statements* (authorizations to be negated are removed only from the specific policy for which they represent exceptions) and *explicit prohibitions* (authorizations to be negated are removed as the last operation to produce the global policy), which are often confused or require explicit ad hoc extensions to authorizations [Rabitti et al. 1991]. Subtraction can also be used to express different overriding/conflict resolution criteria as needed in each specific context, without affecting the form of the authorizations (cf. Section 7).

Closure (*). It closes a policy under a set of inference (derivation) rules. The general definition is

$$\llbracket P * R \rrbracket_e \stackrel{\text{def}}{=} \mathsf{closure}(R, \llbracket P \rrbracket_e).$$

Derivation rules can, for example, enforce propagation of authorizations along hierarchies in the data system, or enforce more general forms of implication, related to the presence or absence of other authorizations, or depending on properties of the authorizations [Jajodia et al. 2001]. Intuitively, derivation rules can be thought of as logic rules whose head is the authorization to be derived and whose body is the condition under which the authorization can be derived. The closure of a policy P under a set of rules R produces a policy containing all the authorizations that can be derived by evaluating R against P according to a given semantics. Recall that, in the examples of this article, we assume rules to be Horn clauses. The general definition is thus specialized to $[\![P * R]\!]_e = T_{R \cup [\![P]\!]_e \cup B} \uparrow \omega$, where, as stated in Section 3, B is the definition of the base predicates.

Scoping restriction (^). It restricts the application of a policy to a given set of subjects, objects, and actions. Formally,

$$\llbracket P^{\hat{c}} \rrbracket_{\epsilon} \stackrel{\text{def}}{=} \{ (s, o, a)\theta \mid (s, o, a)\theta \in \llbracket P \rrbracket_{e}, (s, o, a)\theta \text{ satisfy } c\theta \},\$$

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where $c \in \mathcal{L}_{acon}$ and θ is a ground substitution for variables s, o, a. Scoping is particularly useful to "limit" the statements that can be established by a policy and to enforce authority confinement. Intuitively, all authorizations in the policy that do not satisfy the scoping restriction are ignored, and therefore ineffective. For instance, an organization can attach to a policy P_{adm} , to be specified by the administration, a scoping restriction that limits the authorizations that P_{adm} can state to administrative documents, expressed as " $o \leq adm_documents$ " or, equivalently, "adm_document(o)." Similarly, the organization can attach to policy P_{lib} , to be specified by the librarian, a scoping restriction "a = read" that limits statements to read-only actions. Scoping restrictions also can be used to select a portion of a policy, which may be subject to a different treatment than the rest of P, for example, being overridden as discussed below.

Overriding (*o*). It replaces part of a policy with a corresponding fragment of a second policy. The portion to be replaced is specified by means of a third policy. Formally,

$$\llbracket o(P_1, P_2, P_3) \rrbracket_e \stackrel{\text{def}}{=} \llbracket (P_1 - P_3) + (P_2 \& P_3) \rrbracket_e.$$

For instance, consider the case where users of a library who have passed the due date for returning a book cannot borrow the same book any more unless the responsible librarian vouches for (authorizes) the loan. The policy can be expressed as $o(P_{lib}, P_{vouch}, P_{block})$, where P_{lib} are the accesses authorized at the library, P_{block} is the "black-list" of accesses, and P_{vouch} are the accesses authorized by the responsible librarian. In addition to being specified explicitly, the fragment of P_1 to be overridden can be specified by means of scoping restrictions selecting triples in P_1 that satisfy a given condition. For instance, consider a department where access to laboratories is regulated by policy P_{lab} . Suppose that to be admitted, non-US citizens also need the chair consent, stated by policy P_{chair} . In other words, the portion of P_{lab} referring to non-US citizens should be overridden by its intersection with P_{chair} . This policy is then specified as $o(P_{lab}, P_{chair}, P_{lab}$ non-UScitizen(s)). Note the importance of substituting in the fragment the intersection of the two policies, meaning both of them must agree on the access. Cases in which the fragment should simply be substituted with the second policy can be achieved via difference (or scoping restriction) and addition. In the following, we abbreviate expression $o(P_1, P_2, P_1^{\circ}c)$ as $o(P_1, P_2, \hat{c})$.

Template (τ) . It defines a partially specified policy that can be completed by supplying the parameters. Before giving a formal definition of τ , we introduce notation e[S/X] to denote a modification of environment e such that

$$e[S/X](Y) = \begin{cases} S & \text{if } Y = X \\ e(Y) & \text{otherwise.} \end{cases}$$

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For instance, given a policy $S = \{(s_1, o_1, a_1)\}$, two policy identifiers X, Y, and an environment e with $e(X) = \{(s_2, o_2, a_2)\}$ and $e(Y) = \{(s_3, o_3, a_3)\}$, the modification e[S/X](X) produces a new environment e such that $e(X) = \{(s_1, o_1, a_1)\}$ and $e(Y) = \{(s_3, o_3, a_3)\}$. The template is defined as follows. Given a policy identifier X, and a partially specified policy P, $[\![\tau X.P]\!]_e$ is a function over policies (ground authorization sets) such that for all policies S,

$$[[\tau X.P]]_e(S) \stackrel{\text{def}}{=} [[P]]_{e[S/X]}.$$

Templates can be instantiated by applying them to a policy expression. For all policy expressions P_1 , $[(\tau X.P)(P_1)]_e \stackrel{\text{def}}{=} [[\tau X.P]]_e([[P_1]]_e) = [[P]]_{e[[[P_1]]_e/X]}$. We say that all the occurrences of X in an expression $\tau X.P$ are *bound*. The *free* identifiers of a policy expression P are all the identifiers with nonbound occurrences in P. Clearly, $[[P]]_e$ is defined if and only if all the free identifiers in P are defined in e.

Templates are useful for representing partially specified policies, where some component X is to be specified at a later stage. For instance, X might be the result of further policy refinement, or it might be specified by a different authority. When a specification P_1 for X is available, the corresponding global policy can be simply expressed as $(\tau X.P)(P_1)$. As an example, consider the case where hospital physicians can access clinical data of patients only if the central administration of the hospital authorizes the access and some privacy regulations imposed by an external Data Protection Authority are satisfied. The policy can be expressed as $\tau X.(P_{hadm} \& X)$, where P_{hadm} are the accesses authorized by the administration of the hospital and X denotes the (unknown) policy specified by the Data Protection Authority. The subsequent consideration of a specific privacy regulation policy P_{priv} will then produce the global policy $\tau X.(P_{hadm} \& X)(P_{priv})$.

Templates with multiple parameters can be expressed and applied using the abbreviation:

$$(\tau X_1, \ldots, X_n.P)(P_1, \ldots, P_n) = \tau X_1, (\tau X_2.(\ldots (\tau X_n.P)(P_n)\ldots)(P_2))(P_1).$$

Figure 1 summarizes the operators of our algebra and their semantics and illustrates two possible graphical representations of algebraic operations. Basically, each policy is represented as a box containing the policy expression or the policy identifier. In the first representation, operators are represented as circles labeled with the operator. In the second representation, operators are represented as labels associated with arcs. Moreover, closure of a policy P under rules R is represented as a flag labeled R attached to P's box; the application of a scoping restriction c to a policy P is represented as a small box attached to P's box; and the overriding $o(P_1, P_2, P_3)$ is represented as an arc from P_1 to P_2 , where the arc has attached P_3 (for simplicity, when P_3 is $P_1^{\circ}c$ only an oval labeled c is attached to the arc). The two representations can be used interchangeably as they better suit for the clarity of the resulting picture. Note that a graphical representation for the template operator is not needed. The template defines a partially specified policy, which therefore is stated in terms of the other operators, for which a graphical representation is given.

Operator	$\begin{array}{c} \mathbf{Semantics} \\ \mathbb{I} \ \mathbb{I}_e \end{array}$	Graphical representation	
$P_1 + P_2$	$\llbracket P_1 \rrbracket_e \cup \llbracket P_2 \rrbracket_e$		P_1 + P_2
$P_1 \& P_2$	$\llbracket P_1 \rrbracket_e \cap \llbracket P_2 \rrbracket_e$		$\begin{array}{c} P_l \\ \bullet & \\ P_2 \end{array}$
$P_1 - P_2$	$\llbracket P_1 \rrbracket_e \setminus \llbracket P_2 \rrbracket_e$		P_1 P_2
P * R	$T_{R\cup\llbracket P\rrbracket_e\cup B}\uparrow\omega$	P R	PR
P^{c}	$\{t \in \llbracket P \rrbracket_e \mid t \text{ satisfy } c\}$	P ¢ ¢	PC
$o(P_1,P_2,P_3)$	$[\![(P_1 - P_3) + (P_2 \& P_3)]\!]_e$	P. P. P.	P_1 P_2

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Fig. 1. Operators of the algebra and their graphical representation.

4. EXAMPLE SCENARIOS

We illustrate some examples of expressions stating protection requirements by composing policy statements through different operators.

4.1 Example 4.1: Hospital

Consider a hospital composed of three departments, namely, Radiology, Surgery, and Medicine. Each of the departments is responsible for granting access to data under their (possibly overlapping) authority domains, where domains are specified by a scoping restriction. The statements made by the departments are then unioned, meaning the hospital considers an access as authorized if any of the department policies so states. For privacy regulations, however, the hospital will not allow any access (even if authorized by the departments) to lab_tests data unless there is patient consent for that, stated by policy $P_{consents}$. In terms of the algebra, the hospital policy can be represented as $o(P_{rad} [o \leq rad] + P_{surg} [o \leq surg] + P_{med} [o \leq med], P_{consents}, [o \leq lab_tests])$, where $o \leq rad$, $o \leq surg$, $o \leq med$, and $o \leq lab_tests$ are special cases of unary predicates. Accordingly, lab_tests data will be released only if both the hospital authorizes the release and the interested patient consents to it. As an example of component policies, let us zoom into $P_{consents}$ and P_{med} .

 $P_{consents}$ reports accesses to laboratory tests for which there is patient consent. Authorizations in $P_{consents}$ are collected by the hospital administration by means of forms that patients fill in when admitted. Patients' consents can refer

to single individuals (e.g., John Doe can individually point out that his daughter jane.doe can access his tests) as well as to subject classes (e.g., research_labs and hospitals), and can refer to single documents or to classes of them. Authorizations specified for subject/object classes are propagated to individual users and documents by classical hierarchy-based derivation rules (see Section 7). Denoting such rules with R_H , we can express $P_{consents}$ as $P_{forms} * R_H$.

Policy P_{med} of the medical department is composed of the policies of its two divisions, Cardiology and Oncology, and of a policy P_{adm} specified by the central administration of the department. The Oncology division can revoke authorizations in P_{adm} regarding data related to clinic trials, by listing them in P_{onc}^- . In addition, each of the divisions can specify further authorizations (policies P_{onc}^+ and P_{card}), whose scope is restricted to objects in their respective domains. The medical department's policy P_{med} can be expressed as $P_{adm} - P_{onc}^-[o \leq \text{trials}] + P_{onc}^+(o \leq \text{onc}] + P_{card}^-[o \leq \text{card}]$. Let us take a closer look at the component policy P_{onc}^+ , which consists of two separate policies: P_{reg} , regulating access to the hospital cancer register; and P_{treats} , regulating access to experimental cancer treatments. In addition, access to experimental cancer treatments can be allowed only if the Cancer Clinical Trials Office (CCT0) has approved testing the treatments on patients. By representing approvals as policy P_{appr} , we can write policy P_{onc}^+ as $P_{reg}^-[o \leq \text{reg}] + (P_{treats}^-[o \leq \text{treatments}]\& P_{appr})$.

Figure 2(a) illustrates the global policy regulating access to the hospital data and the content of the component policies discussed.

4.2 Example 4.2: University Laboratories

Consider a policy regulating access to university laboratories. To use machines, students must be authorized by both the laboratory tutors and the department administration. The tutors and the administration can specify authorizations at different levels of detail. In particular, policy P_{tutors} , specified by the tutors, can state permissions on a single-user-single-machine basis, with statements such as (jim.smith,machine1,login). The department policy can state permissions P_d with reference to groups of students and machines, with statements such as (cs101,cs-lab,login) which, closed under classical propagation rules R_H implies a permission for all students enrolled in class cs101 to use machines in the cs-lab. Authorized accesses are defined as a conjunction of the two policies (intuitively, students should have permission to use the laboratory by the department and machine assignment by the tutor). In addition, access to any laboratory resource is forbidden to students blacklisted for infraction of rules (e.g., honor code); only an explicit permission by the provost can override such a restriction. The overall policy can thus be expressed as $o(P_{tutors}\&P_{dept}, P_{provost}, [blacklisted(s)])$ whose graphical representation is illustrated in Figure 2(b).

5. PROPERTIES

The formal semantics on which the algebra is based allows us to reason about policy specifications and their properties, meaning correctness requirements



Fig. 2. A policy regulating access to (a) hospital data and (b) to the university laboratories.

that the resulting access control process should satisfy. For instance, consider the hospital policy above; some examples of correctness statements that need to be guaranteed may be

- 1. *patient awareness and hospital authorization*: no one can access lab_tests data if there are not both the patient consent and the hospital authorization for it;
- 2. *obedience to explicit denials*: if the oncology department has stated that an access should not be allowed, the access will not be; and
- 3. *law enforcement*: no one can access new cancer treatments without the approval of the CCTO.

These correctness criteria must be satisfied regardless of the contents of the component policies. For instance, Property 1 above must be satisfied regardless of which patients gave consents, what accesses the medical department wishes to permit, or how the hospital policy is formulated. Correctness criteria such as those above can be easily proved exploiting the set theoretic semantics of the algebra. Intuitively, the correctness statements establish that given a template, whatever the structure or content of the specific policies in it, certain conditions are satisfied. The proofs use the formal semantics of expressions to determine whether the conditions will be satisfied. In particular, Propositions 5.1 through 5.3 ensure us, by a simple analysis on the template, that the policy in Figure 2(a) satisfies Properties 1, 2, and 3.

PROPOSITION 5.1. Let $T = \tau(X \ Y).o(X, Y, \hat{c})$ be a partially specified policy (template). For all policy expressions P_1 and P_2 , environments e, and authorizations (s, o, a) satisfying $c, (s, o, a) \in [\![T(P_1, P_2)]\!]_e$ if and only if $(s, o, a) \in [\![P_1]\!]_e$ and $(s, o, a) \in [\![P_2]\!]_e$.

PROOF. By definition, $[\![T(P_1, P_2)]\!]_e = ([\![P_1]\!]_e \setminus [\![P_1^cc]\!]_e) \cup ([\![P_2]\!]_e \cap [\![P_1^cc]\!]_e)$. Since (s, o, a) satisfies c (by hypothesis), we have $(s, o, a) \notin [\![P_1]\!]_e \setminus [\![P_1^cc]\!]_e$, either because $(s, o, a) \notin [\![P_1]\!]_e$, or because $(s, o, a) \in [\![P_1^cc]\!]_e$. It follows that $(s, o, a) \in T(P_1, P_2)$ if and only if $(s, o, a) \in [\![P_2]\!]_e \cap [\![P_1^cc]\!]_e$; in turn, since (s, o, a) satisfies c, this is equivalent to saying that $(s, o, a) \in [\![P_2]\!]_e$ and $(s, o, a) \in [\![P_1]\!]_e$. \Box

PROPOSITION 5.2. Let $T = \tau(X \ Y \ Z \ W).(X \ c_1 + (Y - Z \ c_2) + W \ c_3)$ be a partially specified policy such that $c_1 \land c_2$ and $c_2 \land c_3$ are not satisfiable. For all policy expressions P_1, P_2, P_3, P_4 , environments e, and authorizations (s, o, a) satisfying c_2 , if $(s, o, a) \in [\![P_3]\!]_e$, then $(s, o, a) \notin [\![T(P_1, P_2, P_3, P_4)]\!]_e$.

PROOF. By definition, $\llbracket T(P_1, P_2, P_3, P_4) \rrbracket_e = \llbracket P_1 \hat{c}_1 \rrbracket_e \cup (\llbracket P_2 \rrbracket_e \setminus \llbracket P_3 \hat{c}_2 \rrbracket_e) \cup \llbracket P_4 \hat{c}_3 \rrbracket_e$. Suppose (s, o, a) satisfies c_2 . Then, by hypothesis $(s, o, a) \notin \llbracket P_1 \hat{c}_1 \rrbracket_e \cup \llbracket P_4 \hat{c}_3 \rrbracket_e$. Moreover, if $(s, o, a) \in \llbracket P_3 \rrbracket_e$, then by definition $(s, o, a) \notin (\llbracket P_2 \rrbracket_e \setminus \llbracket P_3 \hat{c}_2 \rrbracket_e)$. It follows that $(s, o, a) \notin \llbracket T(P_1, P_2, P_3, P_4) \rrbracket_e$. \Box

PROPOSITION 5.3. Let $T = \tau(X \ Y \ Z) . (X^c_1 + (Y^c_2 \& Z))$ be a partially specified policy such that $c_1 \land c_2$ is not satisfiable. For all policy expressions

 P_1, P_2, P_3 , environments e, and authorizations (s, o, a) satisfying c_2 , $(s, o, a) \in [T(P_1, P_2, P_3)]_e$ only if $(s, o, a) \in [P_3]_e$.

PROOF. By definition $[\![T(P_1, P_2, P_3)]\!]_e = [\![P_1 \hat{c}_1]\!]_e \cup ([\![P_2 \hat{c}_2]\!]_e \cap [\![P_3]\!]_e)$. Suppose that (s, o, a) satisfies c_2 and $(s, o, a) \in [\![T(P_1, P_2, P_3)]\!]_e$. Then, $(s, o, a) \notin [\![P_1 \hat{c}_1]\!]_e$; otherwise (s, o, a) would also satisfy c_1 contradicting the hypothesis. It follows that $(s, o, a) \in [\![P_2 \hat{c}_2]\!]_e \cap [\![P_3]\!]_e \subseteq [\![P_3]\!]_e$. \Box

Note that in the absence of the scoping restriction attached to P_{reg} , it would not have been possible to prove Proposition 5.3 and therefore Property 3 (which in fact would not be satisfied), as stated by the following proposition.

PROPOSITION 5.4. Let $T = \tau(X \ Y \ Z).(X + (Y \ c \& Z))$ be a partially specified policy. There exist policy expressions P_1, P_2, P_3 , an environment e, and an authorization (s, o, a) satisfying c such that $(s, o, a) \in [[T(P_1, P_2, P_3)]]_{\epsilon}$ and $(s, o, a) \notin [[P_3]]_{e}$.

PROOF. Take three distinct policy identifiers P_1 , P_2 , and P_3 , and define $e(P_1) = \{(s, o, a)\}$, and $e(P_2) = e(P_3) = \emptyset$. By definition, $[\![T(P_1, P_2, P_3)]\!]_e = [\![P_1]\!]_e \cup [\![P_2 \hat{c} \& P_3]\!]_e \supseteq [\![P_1]\!]_e = \{(s, o, a)\}$. Then, clearly, $(s, o, a) \in [\![T(P_1, P_2, P_3)]\!]_e$ and $(s, o, a) \notin P_3$. \Box

In our framework policies can also be analyzed to point out inherent inconsistencies. For instance, a bad formulation of a policy can always cause the result to be empty, whatever the structure or contents of its components. This is, for example, the case of a policy of the form $\tau(X \ Y).o(X \& Y, X - Y, Y)$, as stated by the following proposition.

PROPOSITION 5.5. Let $T = \tau(X Y).o(X \& Y, X - Y, Y)$ be a partially specified policy. For all policy expressions P_1 , P_2 , and environments e, $[[T(P_1, P_2)]]_e$ is an empty set.

PROOF. By definition $[\![T(P_1, P_2)]\!]_e = (([\![P_1]\!]_e \cap [\![P_2]\!]_e) \setminus [\![P_2]\!]_e) \cup (([\![P_1]\!]_e \setminus [\![P_2]\!]_e) \cap [\![P_2]\!]_e) \cap [\![P_2]\!]_e)$. First note that $([\![P_1]\!]_e \cap [\![P_2]\!]_e) \setminus [\![P_2]\!]_e$ is empty, as no authorization can be in $[\![P_1]\!]_e \cap [\![P_2]\!]_e$ without also being in $[\![P_2]\!]_e$. Second, note that $([\![P_1]\!]_e \setminus [\![P_2]\!]_e) \cap [\![P_2]\!]_e$ is empty, as no authorization can be in $[\![P_1]\!]_e \setminus [\![P_2]\!]_e$ and $[\![P_2]\!]_e$ at the same time. The proposition immediately follows. \Box

Note that even though the proofs are straightforward (and this is the beauty of the framework), properties they allow to be proved are not. As authorization languages get more expressive and complete, it is not easy to ensure correctness. Think, for example, of recent logic-based authorization languages, where insertion of a rule or fact can cause an authorization to be derived without the security administrator being aware of it. Being able to state and prove correctness requirements in a very simple way is therefore a great advantage. The simplicity of the correctness statements and proofs is also due to the componentbased view supported by the algebra, which can be exploited to reason at different levels of abstraction, considering only the relevant details. Of course, the equivalence and containment problems in their most general form are

co-NP-hard, because they encompass as a special case validity checks for propositional sentences.

6. EVALUATING POLICY EXPRESSIONS

The resolution of the expression defining a policy P determines a set of ground authorization terms corresponding to the accesses allowed by P. Different strategies can be used to evaluate expressions for enforcing access control. A possible strategy consists of completely resolving the expression (i.e., compiling the policy) and materializing the result as the set of allowed triples. The materialization, against which access control can be efficiently evaluated, will only need to be updated upon changes to the policy.⁶ An alternative strategy consists of enforcing a run-time evaluation of each request (access triple) against the policy expression to determine whether the triple belongs to the result (i.e., whether the access should be allowed). Although this does not bear any cost for the complete resolution, it clearly makes the (much more frequent) process of controlling access requests more expensive. Between these two extremes, possibly combining the advantages of them, there are partial evaluation approaches, which can enforce different degrees of computation/materialization. Partial evaluation is particularly appealing as it can combine the advantages of the two solutions: relatively static and known policies can be precomputed and materialized, and more dynamic or unknown policies (like CCTO and Provost permissions in Section 4) can be evaluated at run-time.

Before describing access control in more detail we illustrate a translation of algebraic expressions into equivalent logic programs, which are then used for access control enforcement. The main reason for using a logic-based approach is that logic programs provide executable specifications compatible with different evaluation strategies (e.g., Datalog bottom-up engines [Lloyd 1984], Prolog top-down evaluation [Lloyd 1984], XSB delayed evaluation and tabling [Sagonas et al. 2000], and Hermes [Subrahmanian et al. 1997]). In particular, partial evaluation techniques permit compilation of the static parts of the policies, thereby improving efficiency. Formal results on logic programs guarantee that the partial evaluation steps preserve the program semantics on the authorization predicates being compiled.

6.1 Translating Algebra Expressions into Logic Programs

We present a translation pe2lp from policy expressions into logic programs. pe2lp creates a distinct predicate symbol for each policy identifier and for each internal node in the syntax tree of the given algebraic expression. For this purpose, a means is needed to denote each operator occurrence (corresponding to different internal nodes); this is accomplished by labeling each such occurrence with a distinct integer, as in $P +_3 Q \&_5 S -_2 R$. Formally, such extended expressions are called *labeled policy expressions*.

⁶Incremental approaches can be applied to minimize the recomputation of the policy [Subrahmanian et al. 1997].

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E	$pe2lp(E^{\ell},e)$
P	$\{\operatorname{auth}_P(s, o, a) \mid (s, o, a) \in e(P)\}$ if $e(P)$ is defined, \emptyset otherwise.
$F +_i G$	$\{\texttt{auth}_i(x,y,z) \leftarrow mainp_F(x,y,z), \texttt{ auth}_i(x,y,z) \leftarrow mainp_G(x,y,z)\}$
	$\cup pe2lp(F,e)\cup pe2lp(G,e)$.
$F\&_iG$	$\{\texttt{auth}_i(x,y,z) \leftarrow mainp_F(x,y,z) \land mainp_G(x,y,z)\} \cup pe2lp(F,e) \cup pe2lp(G,e) .$
Fi G	$ \{\operatorname{auth}_i(x,y,z) \leftarrow \operatorname{mainp}_F(x,y,z) \land \neg \operatorname{mainp}_G(x,y,z)\} \cup \operatorname{pe2lp}(F,e) \cup \operatorname{pe2lp}(G,e).$
$F_i c$	$\{ \texttt{auth}_i(x,y,z) \leftarrow mainp_F(x,y,z) \land c \} \cup pe2lp(F,e)$
$o_i(F,G,M)$	$\{\texttt{auth}_i(x,y,z) \leftarrow mainp_F(x,y,z) \land \neg mainp_M(x,y,z), \\$
	$\texttt{auth}_i(x,y,z) \gets mainp_G(x,y,z) \land mainp_M(x,y,z) \}$
	$\cup pe2lp(F,e) \cup pe2lp(G,e) \cup pe2lp(M,e)$.
$(\tau_i X.F)(G)$	$\{\operatorname{auth}_X(x,y,z) \leftarrow \operatorname{mainp}_G(x,y,z)\} \cup \operatorname{pe2lp}(F,e) \cup \operatorname{pe2lp}(G,e).$
$F *_i R$	$ \{\texttt{auth}_i(s,o,a) \leftarrow \texttt{trans}(L_1,i) \land \ldots \land \texttt{trans}(L_n,i) \mid \ ((s,o,a) \leftarrow L_1 \land \ldots \land L_n) \in R\} $
	$\cup \{ \mathtt{auth}_i(x,y,z) \leftarrow mainp_F(x,y,z) \} \cup pe2lp(F,e) .$
	$\mathtt{trans}(L,i)$
(s', o', a')	$\mathtt{auth}_i(s',o',a')$
$p(x_1,\ldots,x_n)$	$p(x_1,\ldots,x_n)$

Fig. 3. Translation *pe2lp*: from policy expressions to logic programs.

Definition: Canonical Labeling. The canonical labeling of a policy expression E is the labeled policy expression obtained by numbering the operators in E from left to right with contiguous integers, starting from 0.

Definition: Main Label. The main label of a labeled policy expression E is the label of the outermost operator of E, that is, the label of the root of the syntax tree of E. If E is simply a policy identifier, then the main label of E is E itself.

For instance, the canonical labeling of $P + o(Q^{c}, S, R)$ is $P + oo_{1}(Q_{2}c, S, R)$. The main label of this formula is 0. Roughly speaking, the main label of E corresponds to the last operator evaluated, and hence to the "output" of E.

Translation pe2lp takes a labeled expression and an environment as input, and returns a logic program "equivalent to" the given expression, in a sense that is formally specified later. For each policy identifier P, a predicate $auth_P$ is defined. For each labeled operator op_i , a predicate $auth_i$ is created. All these predicates have three arguments, a subject, an object, and an action. The translation, for an expression E and an environment e, is recursively defined by the table in Figure 3, where P ranges over policy identifiers, and F, G, and M range over policy expressions. By $mainp_F$ we denote the predicate $auth_\ell$, where ℓ is the main label of F.

Definition: Canonical Translation. The canonical translation of a policy expression E with respect to an environment e is $pe2lp(E^{\ell}, e)$, where E^{ℓ} is the canonical labeling of E.

Example 6.1. Let E = P + o(Q, S, R), and let e_0 be the environment mapping P to {(s', o', a'), (s'', o'', a'')}. Let Q, S, R all be undefined in e_0 . The canonical

translation of *E* with respect to e_0 is:

 $\begin{aligned} & \operatorname{auth}_P(\mathbf{s}', \mathbf{o}', \mathbf{a}') \\ & \operatorname{auth}_P(\mathbf{s}'', \mathbf{o}'', \mathbf{a}'') \\ & \operatorname{auth}_0(x, y, z) \leftarrow \operatorname{auth}_P(x, y, z) \\ & \operatorname{auth}_0(x, y, z) \leftarrow \operatorname{auth}_1(x, y, z) \\ & \operatorname{auth}_1(x, y, z) \leftarrow \operatorname{auth}_Q(x, y, z) \land \neg \operatorname{auth}_R(x, y, z) \\ & \operatorname{auth}_1(x, y, z) \leftarrow \operatorname{auth}_S(x, y, z) \land \operatorname{auth}_R(x, y, z). \end{aligned}$

The above translation works correctly if the formal parameters of the templates occurring in *E* are all distinct. Formally, we say that *E* is *clash-free* if for all distinct subexpressions $\tau X.P$, $\tau Y.Q$ of *E*, it holds that $X \neq Y$. Note that formal parameter names do not affect template semantics, so we can always rename parameters uniformly to avoid name clashes in the translation process, and the following proposition holds.

PROPOSITION 6.1. For each expression E there exists a clash-free expression E' such that E and E' are equivalent; that is, for all environments e, $[\![E]\!]_e = [\![E']\!]_e$.

The following theorem tells us that pe2lp is semantics preserving. The logic program resulting from the translation must be interpreted according to the stable model semantics [Gelfond and Lifschitz 1988] (recalled in the appendix), or any other semantics (such as the well-founded semantics or the perfect model semantics) equivalent to the stable model semantics on *stratified programs* (i.e., programs that contain no recursion through negation), such as those produced by the translation. In the following the unique stable model of a stratified program P is denoted by sm(P).

THEOREM 6.1. Let B be a set of ground atoms defining the basic predicates and operators of \mathcal{L}_{acon} and \mathcal{L}_{rule} . For all clash-free expressions E and all environments e defining all free identifiers in E,

 $mainp_{E}(t, u, v) \in sm(pe2lp(E^{\ell}, e) \cup B)$ if and only if $(t, u, v) \in \llbracket E \rrbracket_{e}$.

In other words, in order to decide whether an authorization triple (t, u, v) is allowed by E, it suffices to evaluate the goal $mainp_E(t, u, v)$ in the program $pe2lp(E^{\ell}, e) \cup B$. The proof of this theorem, together with some preliminary concepts and notation, can be found in the appendix.

6.2 Access Control Enforcement

Before illustrating the use of logic programs to enforce access control, we need to specify how to treat "foreign" policies, that is, policies that may be expressed in a different language or stored at other sites. For each foreign policy, a wrapper should be provided [Subrahmanian et al. 1997] that allows our logic programs to query the policy. This can be done with existing logic-based mediator techniques. For instance, using a HERMES-like syntax [Subrahmanian et al. 1997], we may implement the link to an external policy P as $\operatorname{auth}_P(s, o, a) \leftarrow \operatorname{in}((s, o, a), P: \operatorname{grant}())$. Similarly, if the external policy specifies negative authorizations, we may write $\operatorname{auth}_{P^-}(s, o, a) \leftarrow \operatorname{in}((s, o, a), P: \operatorname{grant}())$. In the

following, for each policy expression E and environment e, we denote by $\Pi_{E,e}$ the logic program consisting of the canonical translation $pe2lp(E^{\ell}, e)$ extended with the above wrapper rules for each foreign policy P.

We are now ready to discuss access control and related techniques for partial and complete materialization of policy expressions. In the discussion, we assume a given set of policy identifiers, Pol_{dyn} , containing the identifiers of policies that should not be materialized and the base predicates that cannot be evaluated at materialization time.

Partial materialization is accomplished by applying standard partial evaluation [Sterling and Shapiro 1997] techniques to the logic program $\Pi_{E,e}$. We recall that partial evaluation transforms program rules by iteratively applying unfolding steps of the form:

$$(A \leftarrow B_1, \ldots, B_n) \Rightarrow (A \leftarrow B_1, \ldots, B_{i-1}, C_1, \ldots, C_m, B_{i+1}, \ldots, B_n)\theta,$$

where $H \leftarrow C_1, \ldots, C_m$ is a program clause whose variables are renamed with fresh variables, and θ is the most general unifier [Lloyd 1984] of B_i and H. Certain predicates are not unfolded:

—predicates $in(\ldots, P : \ldots)$ such that $P \in Pol_{dyn}$;

- —predicates of the form $auth_P$ such that $P \in Pol_{dyn}$, unless $auth_P$ is implemented by a wrapper; and
- —base predicates in Pol_{dyn} .

Eventually, rule bodies contain only predicates of this kind, and partial evaluation terminates. By well-known logic programming results, the following proposition holds ([Sterling and Shapiro 1997]).

PROPOSITION 6.2. Let $PartEv(\Pi_{E,e})$ be the result of the partial evaluation of $\Pi_{E,e}$, and let main p_E be the main predicate of E's canonical translation. Then, for all ground authorizations (s, o, a), $PartEv(\Pi_{E,e}) \models main p_E(s, o, a)$ if and only if $\Pi_{E,e} \models main p_E(s, o, a)$.

Intuitively, this proposition says that partial evaluation preserves the meaning of the original logic program. As a corollary of this proposition and Theorem 6.1, the partially evaluated (or partially materialized⁷) logic program exactly captures the meaning of the policy expression E in environment e.

COROLLARY 6.1. For all ground authorizations (s, o, a), $PartEv(\Pi_{E,e}) \models mainp_E$ (s, o, a) if and only if $(s, o, a) \in \llbracket E \rrbracket_e$.

Example 6.2. Consider the University Laboratory Policy in Figure 2(b). Assume that, at materialization time, the policies P_{tutors} and P_{dept} are known and consist of $\{(s_1, o_1, a_1), \ldots, (s_n, o_n, a_n)\}$ and $\{(s_1, o_1, a_1), \ldots, (s_k, o_k, a_k)\}$ (k > n), respectively; while $P_{provost}$ policy and predicate blacklisted are unknown, meaning $\text{Pol}_{dyn} = \{P_{provost}, \text{blacklisted}\}$. The canonical translation of the policy, with respect to the environment *e* binding P_{tutor} and P_{dept} to the above triples and

⁷Complete materialization is a special case of partial evaluation, where Pol_{dyn} is empty and every predicate is unfolded.

leaving policy $P_{provost}$ and predicate blacklisted undefined, is:

```
\begin{aligned} & \operatorname{auth}_0(x, y, z) \leftarrow \operatorname{auth}_1(x, y, z) \land \neg \operatorname{auth}_3(x, y, z) \\ & \operatorname{auth}_0(x, y, z) \leftarrow \operatorname{auth}_{provost}(x, y, z) \land \operatorname{auth}_3(x, y, z) \\ & \operatorname{auth}_1(x, y, z) \leftarrow \operatorname{auth}_{tutors}(x, y, z) \land \operatorname{auth}_{dept}(x, y, z) \\ & \operatorname{auth}_2(x, y, z) \leftarrow \operatorname{auth}_{tutors}(x, y, z) \land \operatorname{auth}_{dept}(x, y, z) \\ & \operatorname{auth}_3(x, y, z) \leftarrow \operatorname{auth}_2(x, y, z) \land \operatorname{blacklisted}(x) \\ & \operatorname{auth}_{tutor}(s_i, o_i, a_i) \quad (i = 1, \dots, n) \\ & \operatorname{auth}_{dept}(s_i, o_i, a_i) \quad (i = 1, \dots, k). \end{aligned}
```

We extend this program with the wrapper rule

 $auth_{provost}(x, y, z) \leftarrow in((x, y, z), P_{provost}: grant()).$

Then, we partially evaluate this program, obtaining:

 $\begin{array}{l} \texttt{auth}_0(s_i,o_i,a_i) \leftarrow \neg\texttt{blacklisted}(s_i) \\ \texttt{auth}_0(s_i,o_i,a_i) \leftarrow \textbf{in}((s_i,o_i,a_i),P_{provost}\texttt{:}\texttt{grant}()) \ \land \texttt{blacklisted}(s_i) \\ \texttt{auth}_3(s_i,o_i,a_i) \leftarrow \texttt{blacklisted}(s_i), \end{array}$

where i = 1, ..., n.

Note that several intermediate predicate calls have been removed from the partially evaluated (or materialized) program.

7. ELEMENTARY POLICY SPECIFICATION

Our algebra can combine policies stated in different languages and through different paradigms. The algebra is therefore not substitutive of authorization languages, but complements them by allowing different specifications to be merged and combined according to different options. The independence from and support for the coexistence of different authorization languages and control mechanisms is a considerable advantage of our approach.

We note, however, that when no other authorization language is being applied already, the constructs of our algebra also can be used to specify elementary policies.

In particular, the traditional closed policy can be expressed as a policy "P" listing the authorization triples corresponding to the accesses to be allowed, whereas the open policy can be expressed as a policy " $P_{all} - P$," where P_{all} is bound to the set of all possible authorizations and P contains the accesses to be denied. Authorizations for user groups and data types that propagate to their members can be simply expressed in our framework through rules that enforce authorization propagation along the hierarchy. The authorization specifications, stated with respect to individual elements (e.g., users or documents) or classes thereof (e.g., user groups or directories), would then be closed by the set of derivation rules $R = \{(s, o, a) \leftarrow (s', o, a), s \leq s', (s, o, a) \leftarrow (s, o', a), o \leq o', (s, o, a) \leftarrow (s, o, a'), a \leq a'\}$, where \leq reflects the order defined on the different dimensions [Jajodia et al. 2001]. Derivation of authorizations according to criteria other than hierarchical relationships can be enforced in an analogous way.

Recent authorization models support both positive and negative authorizations. Positive authorizations state permissions whereas negative authorizations state denials [Lunt 1989]. The interplay of positive and negative

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authorizations is established by overriding/conflict resolution rules that may depend on the hierarchical relationships of the authorization elements and/or on priorities (or types) associated with the authorizations. Although we do not explicitly support negative authorizations, our framework can indeed express denials through the subtraction operator (negative authorizations appear as a policy to be removed). For instance, a specification supporting both permissions and denials and enforcing a *denial takes precedence* policy can be represented by expression " $P^+ - P^-$ " where P^+ are the positive authorization terms and $P^$ are the authorization terms to be negated. Conflict resolution policies based on the hierarchies of the data system can be supported in an analogous way. As an example, the most specific takes precedence policy with respect to a hierarchy is obtained by computing for each node the sum of its positive statements minus the negative statements for all its descendants, and summing up all the triples returned for each node. Here, by statements we mean the authorization triples closed under the propagation rules for the considered hierarchy. Formally, let i be the different nodes in the hierarchy with respect to which the policy is stated,⁸ P_i^+ and P_i^- the authorization triples corresponding to permissions and denials referred to i, and R_H the hierarchy-based propagation rules. Then, the most specific takes precedence policy with respect to hierarchy H is defined as $\sum_{i \in H} (P_i^+ * R_H - \sum_{j \leq i} P_j^- * R_H)$.⁹ Alternatively, the most specific takes precedence principle can be achieved by closing the given authorizations under suitable propagation rules enforcing the criteria [Jajodia et al. 2001]. As another example, consider the Orion authorization model [Rabitti et al. 1991], where authorizations propagate down the hierarchies and are classified as strong or weak. Strong authorizations (guaranteed to be free of conflict among themselves) override weak authorizations. Conflicts between weak authorizations are solved according to the most specific takes precedence policy. The overall policy can be stated as " $P_{weak} + P_{strong}^+ * R_H - P_{strong}^- * R_H$," where P_{strong}^+ and P_{strong}^- are the positive and negative strong authorizations, respectively, R_H are the hierarchy-based propagation rules, and P_{weak} is the set of triples resulting from applying the most specific takes precedence policy to weak authorizations as stated above.

Approaches enforcing further overriding criteria, for example, inclusion of organizational-level versus site-level authorizations [Damiani et al. 2000], or explicit priorities, such as the order in which authorizations are listed [Shen and Dewan 1992], can be expressed in a similar way. Intuitively, in the expressions enforcing authorizations with respect to a given criteria, triples denoting permissions appear as policies to be added, and triples denoting denials appear as policies to be subtracted. The order in which policies appear in the expression determines which policy overrides which. Our framework is

⁸The hierarchy can be the hierarchy of subjects, objects, or actions or a combination of them [Jajodia et al. 2001].

⁹In case of incomparable conflicts, this expression resolves in favor of positive authorizations. A denial takes precedence principle could be enforced by subtracting from the result the sum of the nonoverridden negative statements, obtained with the dual expression $\sum_{i \in H} (P_i^- * R_H - \sum_{j < i} P_j^+ * R_H)$.

therefore able to support and combine different approaches existing in the literature. In this respect, algebraic expressions turn out to be very flexible: a new dimension/criterion to be taken care of is simply reflected in the introduction of one (or two, if negative authorizations are supported) operands in the expression. This also has advantages in terms of clarity and readability of the specifications.

8. EXPRESSIVENESS ANALYSIS WITH RESPECT TO FIRST-ORDER LOGIC

A policy expression defines a mapping from a set of input policies (the policy identifiers occurring in the expression) to an output policy (the expression's value). It is interesting to investigate which classes of mappings can be expressed within the composition algebra.

Similar expressiveness analyses have already been carried out for database query mappings. The first investigations of this kind characterized the relationships between relational expressions and first-order logic (FOL) (cf. Kanellakis [1990]). In the following a similar expressiveness analysis is carried out for the policy composition algebra. It turns out that the basic core of our algebra captures only a strict subset of FOL (whereas the relational calculus is equivalent to it). This is mainly due to the fact that policy expressions operate on a fixed relation schema (corresponding to authorization triples). An advantage of this feature is that certain important decision problems are decidable for policy expressions, as discussed later.

We start by introducing the logical framework. Let P_{all} , P_1 , P_2 , ... be policy identifiers, where P_{all} is bound to the set of all possible authorizations, and let C_1, C_2, \ldots be unary constraint predicates. Constraint predicates model elementary properties of authorization triples, such as the scoping restrictions used in the examples. For instance, some C_i may represent the constraint $[o \leq surg]$. Then $C_i(x)$ is satisfied by all authorization triples x whose object field is dominated by surg in the object hierarchy. Similarly, each policy identifier P_i can be identified with a unary predicate such that $P_i(x)$ holds if and only if the triple x belongs to policy P_i .

Now, from the basic domains S, O, and A, from the interpretation of constraint predicates satisfy, and from an environment e, one can obtain interpretation structures of the form

$$\langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy} \rangle$$

for the monadic¹⁰ first-order language \mathcal{L} induced by predicates $\{P_{all}, P_1, P_2, \ldots\}$ and $\{C_1, C_2, \ldots\}$. More precisely, the truth of closed¹¹ sentences is defined inductively as follows, where *t* ranges over ground authorization triples, *F* and *G* range over arbitrary closed formulae, and *H* is a formula with one free variable.

$$(\mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy}) \models P_i(t) \text{ if and only if } t \in e(P_i)$$
 (1)

$$\langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy} \rangle \models C_i(t) \text{ if and only if } t \text{ satisfy } C_i$$
 (2)

¹⁰A first-order language is monadic if all the predicate symbols are unary.
¹¹A formula is closed if it has no free variables.

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 $\langle S \times O \times A, e, \text{satisfy} \rangle \models F \land G$ if and only if $\langle S \times O \times A, e, \text{satisfy} \rangle \models F$ and $\langle S \times O \times A, e, \text{satisfy} \rangle \models G$ (3)

$$\langle S \times O \times A, e, satisfy \rangle \models F \lor G$$
 if and only if $\langle S \times O \times A, e, satisfy \rangle \models F$ or
 $\langle S \times O \times A, e, satisfy \rangle \models G$ (4)

 $\langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy} \rangle \models \neg F \text{ if and only if } \langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy} \rangle \not\models F$ (5)

 $(S \times O \times A, e, satisfy) \models \exists x.H$ if and only if for some $t \in S \times O \times A$,

$$\langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy} \rangle \models H[t/x],$$
(6)

where H[t/x] denotes the result of replacing all free occurrences of x with t in H. Universal quantification (\forall) and implication (\rightarrow) have been omitted as they can be expressed in terms of the above connectives in the usual way.

Now that the logical framework has been defined, we are ready to formulate the notion of equivalence between algebra expressions and logical formulae.

Definition: Equivalence. Let E be a policy expression, and F be a formula in \mathcal{L} with one free variable x. We say that E and F are *equivalent* if and only if for all environments e defined for all free identifiers of E, and for all relations satisfy

$$\llbracket E \rrbracket_e = \{t \in \mathsf{S} \times \mathsf{O} \times \mathsf{A} \mid \langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy} \rangle \models F[t/x] \}.$$

In other words, E is equivalent to F if all the triples in E satisfy F and vice versa.

Example 8.1. It is not hard to see that the expression $E = P_1 + P_2$ is equivalent to the formula $F(x) = P_1(x) \vee P_2(x)$.

We prove the equivalence between policy expressions and the fragment of \mathcal{L} identified by the following definition.

Definition: 0–1 *Formulae*. A 0–1 *formula* F is a formula of \mathcal{L} such that each subformula of F (including F itself) has at most one free variable.

Intuitively, the restriction on subformulae is due to the fact that each subexpression returns a policy and, moreover, policies have a fixed relation schema (they may only contain members of $S \times O \times A$). When we move to the logical framework we must ensure a similar property. If a subformula contained two or more free variables (each corresponding to a triple), then the "output schema" of the subformula would consist of several triples and would not correspond to any single policy. We show later that subexpressions without free variables cause no difficulties.

We almost exclusively investigate the expressive power of closure-free expressions. The closure operator introduces two parameters, namely, the rule language and its semantics. In particular, negation as failure has been given numerous alternative semantics, with significantly different properties. An extensive expressiveness analysis taking into account such different semantics lies beyond the scope of the current article—it is more like an issue about existing rule languages, whereas our main interest here concerns the expressive

power of the basic core of the algebra. Accordingly, our first result is about closure-free expressions. They correspond to the quantifier-free, 0-1 fragment of monadic first-order logic.

THEOREM 8.1. For each closure-free policy expression E there exists an equivalent quantifier-free 0–1 formula F. Conversely, for each quantifier-free 0–1 formula F there exists an equivalent closure-free policy expression E.

PROOF. We first prove—by structural induction—that for each closure-free and template-free policy expression E there exists an equivalent quantifier-free 0-1 formula F.

Base case: Let *E* be a policy identifier P_i . Then $\llbracket E \rrbracket_e = e(P_i)$. Moreover, from (1), $\langle S \times O \times A, e, satisfy \rangle \models P_i(t)$ if and only if $t \in e(P_i)$. It follows immediately that *E* is equivalent to the 0–1 formula $P_i(x)$.

Induction step: We assume that policy expressions E_1 , E_2 , and E_3 are equivalent to quantifier-free 0–1 formulas F_1 , F_2 , and F_3 , respectively. Without loss of generality we assume that the free variable of F_1 , F_2 , and F_3 is x. Let e be an arbitrary environment. There are the following possible cases.

- —Case 1: $E = E_1 + E_2$. We have $t \in [[E_1 + E_2]]_e$ if and only if either $t \in [[E_1]]_e$ or $t \in [[E_2]]_e$. In turn, by induction hypothesis, this holds if and only if either $\langle S \times O \times A, e, satisfy \rangle \models F_1[t/x]$ or $\langle S \times O \times A, e, satisfy \rangle \models F_2[t/x]$. By (4), this is equivalent to $\langle S \times O \times A, e, satisfy \rangle \models F_1[t/x] \vee F_2[t/x]$. We conclude that $E_1 + E_2$ is equivalent to $F_1 \vee F_2$.
- —Case 2, 3: By analogy with the previous case, it can be shown that $E_1 \& E_2$ is equivalent to $F_1 \land F_2$, and that $E_1 E_2$ is equivalent to $F_1 \land \neg F_2$.
- —Case 4: $E = E_1^{C}$. By definition, $t \in \llbracket E_1^{C} \rrbracket_e$ holds if and only if $t \in \llbracket E_1 \rrbracket_e$ and t satisfy C. In turn, by induction hypothesis and (2), this is equivalent to $\langle S \times O \times A, e, \text{satisfy} \rangle \models F_1[t/x]$ and $\langle S \times O \times A, e, \text{satisfy} \rangle \models C(t)$; that is, $\langle S \times O \times A, e, \text{satisfy} \rangle \models F_1[t/x] \wedge C(t)$. We can conclude that E_1^{C} is equivalent to $F_1 \wedge C(x)$.
- -Case 5: $E = o(E_1, E_2, E_3)$. $[[o(E_1, E_2, E_3)]]_e$ is defined as $[[(E_1 E_2) + (E_2 \& E_3)]]_e$. From Cases 2 and 3, it follows that $E_2 \& E_3$ and $E_1 E_2$ are equivalent to $F_2 \wedge F_3$ and $F_1 \wedge \neg F_2$, respectively. From Case 1, we can conclude that $o(E_1, E_2, E_3)$ is equivalent to $(F_2 \wedge F_3) \vee (F_1 \wedge \neg F_2)$.
- -Case 6: $E = (\tau X.E')(E_1)$. This expression is equivalent to $E'[E_1/X]$. By exhaustively applying such transformations we can eliminate all templates, preserving the expression semantics. Then the proof for template-free expressions applies.

It follows that for all closure-free expressions there exists an equivalent quantifier-free 0–1 formula.

We are left to prove the opposite implication; that is, for each quantifier-free 0-1 formula *F* there exists an equivalent closure-free policy expression *E*. Also this proof is by structural induction.

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Base case: $P_i(x)$ is equivalent to P_i , whereas a constraint C(x) is equivalent to $P_{all}^{\ C}$. The details are left to the reader.

Induction step: We assume that formulas F_1 and F_2 are equivalent to closurefree policy expressions E_1 and E_2 , respectively. The cases are as follows.

- —Case 1: $F = \neg F_1$. It is easy to see that *F* is equivalent to $P_{all} E_1$.
- —Case 2, 3: $F_1 \lor F_2$ is equivalent to $E_1 + E_2$, and $F_1 \land F_2$ is equivalent to $E_1 \& E_2$, as shown in the first part of the proof. \Box

Capturing quantifiers is not difficult, if we use the closure operator. Fortunately, there is no need to dig into sophisticated rule languages; indeed, one simple Horn clause interpreted with standard least Herbrand model semantics is enough. (Most logic programming semantics collapse to standard semantics on Horn clauses, so the choice of semantics is not an issue in this case.)

THEOREM 8.2. Let $R = \{(v, y, z) \leftarrow (v', y', z')\}$, where v, y, z, v', y', and z' are distinct variables. Suppose that for all subexpressions of E of the form E' * R', R' = R. Then there exists an equivalent 0–1 formula F. Conversely, for each 0–1 formula F with one free variable there exists an equivalent policy expression E whose subformulae of the form E' * R' satisfy R' = R.

PROOF. (*First part*) Let *E* be a policy expression satisfying the hypothesis. We prove that an equivalent 0–1 formula *F* exists by structural induction on *E*. The base case can be proved as in Theorem 8.1. Similarly, the induction step can be proved as in Theorem 8.1 whenever *E* is not of the form E' * R. Finally, assume E = E' * R. By definition of *R*, for all environments *e* defined over the free identifiers of *E*,

$$\llbracket E \rrbracket_e = \begin{cases} \mathsf{S} \times \mathsf{O} \times \mathsf{A} & \text{if } \llbracket E' \rrbracket_e \neq \emptyset, \\ \emptyset & \text{otherwise.} \end{cases}$$
(7)

By the induction hypothesis there exists a 0–1 formula F' equivalent to E', with a unique free variable x. Let $F = (P_1(x) \lor \neg P_1(x)) \land \exists x.F'$. Note that

$$\{t \in S \times O \times A \mid \langle S \times O \times A, e, \text{ satisfy} \rangle \models F[t/x]\} = \begin{cases} S \times O \times A & \text{if } \langle S \times O \times A, e, \text{ satisfy} \rangle \models \exists x.F' \\ \emptyset & \text{otherwise.} \end{cases}$$
(8)

Moreover, since E' and F' are equivalent,

 $(\mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy}) \models \exists x. F' \text{ if and only if } \llbracket E' \rrbracket_e \neq \emptyset.$

From this equivalence, (7) and (8), it follows that E and F are equivalent.

(*Second part*) The proof is by structural induction on logical formulae. We need a stronger induction hypothesis: we prove simultaneously that

- 1. for each 0-1 formula F with one free variable there exists an equivalent policy expression E;
- 2. for each closed 0-1 formula F there exists a policy expression E such that for all environments e defined over the free identifiers of E, and for

all relations satisfy,

$$\langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy} \rangle \not\models F \text{ if and only if } \llbracket E \rrbracket_e = \emptyset,$$
 (9)

$$\langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy} \rangle \models F$$
 if and only if $\llbracket E \rrbracket_e = \mathsf{S} \times \mathsf{O} \times \mathsf{A}$. (10)

Let F be a 0–1 formula. Assume without loss of generality that F contains only existential quantifiers (as \forall can be expressed in terms of \exists and \neg). We prove 1 first; therefore, assume F has one free variable x. The base case can be proved as in Theorem 8.1. The induction step can be proved as in Theorem 8.1 whenever the main connective of F is not a quantifier, and each immediate subformula of F has one free variable. We are left to prove the following cases.

- —Case 1: F is $\exists y.F'[x]$. Note that y must be distinct from x (otherwise x would not be free, violating the assumption). Second, note that y cannot be free in F'[x], otherwise F'[x] would have two free variables, x and y, and F would not be 0–1, a contradiction. Since y is not free in F'[x], F is equivalent to F'[x]. By the induction hypothesis, there exists a policy expression E equivalent to F'[x], hence to F.
- -Case 2: F is $F_1[x] \wedge F_2$ or $F_2 \wedge F_1[x]$, where F_2 is closed and x is the unique free variable of F_1 . By the induction hypotheses 1 and 2, there exist two policy expressions E_1 and E_2 such that E_1 is equivalent to F_1 , and E_2 , F_2 satisfy (9) and (10). Let $E = E_1 \& E_2$. We have:

$$\begin{split} \llbracket E \rrbracket_e &= \llbracket E_1 \rrbracket_e \cap \llbracket E_2 \rrbracket_e \\ &= \{t \in \mathsf{S} \times \mathsf{O} \times \mathsf{A} \mid \langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy} \rangle \models F_1[t/x] \} \\ &\quad \cap \begin{cases} \mathsf{S} \times \mathsf{O} \times \mathsf{A} & \text{if } \langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy} \rangle \models F_2 \\ \emptyset & \text{otherwise.} \end{cases} \\ &= \{t \in \mathsf{S} \times \mathsf{O} \times \mathsf{A} \mid \langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy} \rangle \models (F_1[x] \wedge F_2)[t/x] \}; \end{split}$$

that is, E is equivalent to F.

—Case 3: F is $F_1[x] \vee F_2$ or $F_2 \vee F_1[x]$, where F_2 is closed and x is the unique free variable of F_1 . By analogy with the previous case, it can be shown that F is equivalent to $E = E_1 + E_2$, for some E_1 and E_2 such that E_1 is equivalent to F_1 , and E_2 , F_2 satisfy (9) and (10).

We are only left to prove induction hypothesis 2. Therefore, assume F is closed. The following cases are possible.

—Case 1: F is $\exists y.F'$. First assume that y is not free in F'. Then F is equivalent to F' and hence, by the induction hypothesis, there exists a policy expression E such that (9) and (10) are satisfied. Now assume y is free in F' (since F is 0–1, y is the only free variable of F'). By the induction hypothesis there exists E' equivalent to F'. By definition of equivalence and (6),

$$\llbracket E' \rrbracket_e = \emptyset \text{ if and only if } \langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \mathsf{satisfy} \rangle \not\models \exists y. F'. \tag{11}$$

Moreover, $\llbracket E' \rrbracket_e = \emptyset$ if and only if $\llbracket E \rrbracket_e = \llbracket E' * R \rrbracket_e = \emptyset$. From this and (11) we obtain (9). Furthermore, $\llbracket E \rrbracket_e = \llbracket E' * R \rrbracket_e \neq \emptyset$ if and only if $\llbracket E' * R \rrbracket_e = S \times O \times A$. From this and (11) we obtain (10). Summarizing, (9) and (10) are satisfied by E = E' * R and F.

—Case 2: F is $F_1 \wedge F_2$. By induction hypotheses 1 and 2, there exist two policy expressions E_1 and E_2 such that both E_1 , F_1 and E_2 , F_2 satisfy (9) and (10). Let $E = E_1 \& E_2$. We have:

$$\begin{split} \llbracket E \rrbracket_{e} &= \llbracket E_{1} \rrbracket_{e} \cap \llbracket E_{2} \rrbracket_{e} \\ &= \begin{cases} \mathsf{S} \times \mathsf{O} \times \mathsf{A} & \text{if } \langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \text{ satisfy} \rangle \models F_{1} \\ \emptyset & \text{otherwise,} \end{cases} \\ &= \begin{cases} \mathsf{S} \times \mathsf{O} \times \mathsf{A} & \text{if } \langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \text{ satisfy} \rangle \models F_{2} \\ \emptyset & \text{otherwise,} \end{cases} \\ &= \begin{cases} \mathsf{S} \times \mathsf{O} \times \mathsf{A} & \text{if } \langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \text{ satisfy} \rangle \models F_{1} \wedge F_{2} \\ \emptyset & \text{otherwise,} \end{cases} \\ &= \begin{cases} \mathsf{S} \times \mathsf{O} \times \mathsf{A} & \text{if } \langle \mathsf{S} \times \mathsf{O} \times \mathsf{A}, e, \text{ satisfy} \rangle \models F_{1} \wedge F_{2} \\ \emptyset & \text{otherwise,} \end{cases} \end{split}$$

and hence, E, F satisfy (9) and (10).

- —Case 3: F is $F_1 \vee F_2$. By analogy with the previous case, it can be shown that F is equivalent to $E = E_1 + E_2$, for some E_1 and E_2 such that E_1 , F_1 and E_2 , F_2 satisfy (9) and (10).
- —Case 4: *F* is $\neg F'$. By analogy with the previous case, it can be shown that *F* is equivalent to $E = P_{all} E'$, for some *E'* such that *E'*, *F'* satisfy (9) and (10). \Box

Summarizing, closure-free policy expressions exactly capture the quantifierfree 0–1 fragment of monadic first-order logic. Quantifiers can be captured with the closure operator and one simple rule. Our results have the following interesting consequences.

- —From the point of view of formal expressiveness, logical connectives are not needed within scoping restrictions (i.e., in the constraint language). Complex constraints can be simulated via basic constraints plus other algebra operators. For example, the logical formula $C_1(x) \wedge C_2(x)$ can be expressed in the algebra as $(P_{all}^{\ }C_1)\&(P_{all}^{\ }C_2)$, without resorting to constructs such as $P_{all}^{\ }[C_1 \wedge C_2]$ (nonetheless they might be appealing as syntactic sugar).
- —Deciding whether a monadic logical property is entailed by (the first-order version of) a policy expression is a decidable problem, as monadic first-order logic is decidable.

The latter point has interesting consequences on important decision problems, such as *expression containment* and *expression equivalence*. The containment problem consists of checking whether given two policies E_1 and E_2 , it holds that $[\![E_1]\!]_e \subseteq [\![E_2]\!]_e$, for all total environments e and all relations satisfy. Checking containment may be useful to verify that policy refinements and updates do not open security breaches. These problems are decidable for a large class of expressions, as proved by the next theorem.

THEOREM 8.3. The containment problem is decidable for policy expressions satisfying the restriction on closures specified in Theorem 8.2.

PROOF. Let E_1 and E_2 be two arbitrary policy expressions and let $F_1(x)$ and $F_2(x)$ be two logical formulae equivalent to E_1 and E_2 , respectively. Checking

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containment is equivalent to checking that the formula $\forall x(F_1(x) \rightarrow F_2(x))$ is valid (the connectives \forall and \rightarrow can be expressed in terms of those dealt with in the above results). This is a decidable problem, because the above formula is monadic. \Box

From the notion of containment we obtain a strong form of expression equivalence, according to which two expressions E_1 and E_2 are strongly equivalent if and only if E_1 is contained in E_2 and vice versa.¹² Checking the strong equivalence of two policy expressions may be useful for optimization purposes. Clearly, the following corollary holds.

COROLLARY 8.1. Checking strong equivalence is decidable for policy expressions satisfying the restriction on closures specified in Theorem 8.2.

It is worth noting that the analogous equivalence and containment problems for the relational algebra are not decidable. The above decidability results open the way to automated optimization and verification techniques.

9. EVALUATION WITH RESPECT TO THE DESIDERATA

Before concluding, we summarize how our approach addresses the different requirements discussed in Section 2.

- 1. *Heterogeneous policies* can be supported either by exploiting the algebra constructs to represent the different policies (see Section 7) or by referring to heterogeneous policies through policy identifiers then interpreted by means of wrappers (see Section 6.2).
- 2. Unknown policies are supported by means of policy identifiers that can remain unbound in the environment. The translation of expressions into logic programs and the application of partial evaluation techniques on them allow us to delay the evaluation of unknown policies until run-time, without need of redoing the whole computation, and guarantee the correctness of the resulting controls (see Section 6.2). Furthermore, templates allow the expression of partially specified policies in the formal semantics and the proofs of correctness properties on incomplete specifications (see Section 5).
- 3. *Interference* of program rules and authorizations coming from different policies is controlled by restricting rule application to specific policies by means of the closure construct.
- 4. *Expressiveness* is achieved by the different operators that easily allow the formulation of protection restrictions as illustrated in the examples and discussions contained herein.
- 5. *Different abstraction levels* are naturally supported by the component-based approach. Each component may be internally structured in subcomponents and security administrators can zoom in on the different policies or look at a higher-level view as desired (see Figure 2). Templates provide a formal

 $^{^{12}\}mbox{In Proposition 6.1}$ we introduced a weaker form of equivalence which holds with respect to a fixed relation satisfy.

means of operating on the different levels as one may simply look at the template (higher abstraction level) or at its actual parameters corresponding to the contents (zoom in) of the formal parameters.

6. *Formal semantics* has been provided in Section 3. We have also illustrated how the algebra semantics can be exploited to reason about properties of the specifications and not only to implement them. Our algebra is implementation independent and can be used to design, analyze, and combine requirements in different systems.

10. CONCLUDING REMARKS

The main contributions of this article can be summarized as follows. First, we have analyzed the problem of composing security policies in a modular and incremental fashion and identified six desiderata for a policy composition framework. Second, we then proposed an algebra of security policies as a composition language. Third, we proposed an implementation approach based on logic programming and partial evaluation techniques which we formally proved correct. Fourth, we provided an extensive preliminary analysis of the algebra. The analysis was based on four different evaluation measures.

- —The algebra has been applied to example scenarios as a preliminary usability test. We have also shown how the algebra can be used to model and reason about incomplete specifications.
- —In Section 7, we have reproduced with the algebra a number of specification styles (open and closed policies, inheritance, etc.); the algebra should principally function as glue to combine existing policies, rather than as a tool for building component policies; however, the absence of directly competing formalisms encouraged us to compare the algebra with such traditional tasks as well.
- -It has been checked that the algebra is compatible with the desiderata.
- —We have taken the first step toward a formal expressiveness analysis of the algebra, in the style of query language analysis. The analysis shows that the composition algebra with restricted closure operators is less powerful than the relational algebra, since it cannot manipulate multiple relation schemata (the composition algebra is specialized on authorization triples). An advantage of such specialization is that certain important decision problems (such as expression containment and equivalence) that are undecidable for query algebras, are decidable for the composition algebra. This opens the way to automated policy verification techniques.

Such a composite analysis sets up a basis for a rich assessment methodology tailored to policy composition frameworks. The methodology may be enriched with direct comparisons with other approaches, as these appear. Of course, the expressiveness analysis carried out in this article is not meant to replace realistic case studies. It should rather be considered as a tool for preliminary feasibility analysis and fine-grained comparison of different approaches.

We recall that the influence of different rule languages on the expressiveness of the algebra has not been investigated in this article. This is an interesting subject for future work. Further work to be carried out includes the consideration of administrative policies. Here we focused on composition and merging of component policies, possibly stated by different parties, which could manage their policies with their own approach for dealing and granting of permissions. In this sense, our approach could be complemented with any administrative policy for the specification of the single component policies. There are, however, interesting administrative-related issues to be addressed at the composition level, for regulating the authority and interoperation of different parties involved in the specification of the components within a global policy. Other issues to be investigated include the analysis of incremental approaches to updating component policies, automated verification techniques to prove properties of the specifications, and the performance assessment of different partial evaluation techniques.

APPENDIX

A. PROOF OF THEOREM 6.1

Some preliminary definitions and notation are needed. See Lloyd [1984] and Gelfond and Lifschitz [1988] for more details. Let Ground(P) denote the ground instantiation of program P. When P is a positive (i.e., negation-free) program, let Im(P) denote the unique least Herbrand model of P. Recall that

$$\operatorname{Im}(P) = \bigcup_{i \ge 0} T_P^i(\emptyset).$$

The Gelfond–Lifschitz transformation of P with respect to an Herbrand interpretation I, denoted by P^{I} , is obtained from Ground(P) by:

—deleting all rules with some negative literals $\neg A$ such that $A \in I$; and —deleting all negative literals from the remaining rules.

Then *M* is a *stable model* of *P* if and only if $M = \text{Im}(P^M)$.

The stable model of a stratified program (i.e., programs with no recursion through negation) is unique and coincides with all the canonical models prescribed by the major competing semantics, such as the perfect model semantics and the well-founded semantics. We denote by sm(P) the unique stable model of a stratified program P.

Let $P \cup Q$ be a stratified program, such that the predicates defined in P do not occur in Q. Let HU(Q) denote the Herbrand universe of Q (i.e., the set of ground atoms in the language of Q). Define $P^{[Q]}$ as the program obtained from Ground(P) by:

—deleting all rules containing a subgoal $A \in HU(Q) \setminus sm(Q)$;

—deleting all rules containing a subgoal $\neg A$ s.t. $A \in sm(Q)$; and

—deleting all subgoals with an atom from HU(Q) from the remaining rules.

Since the predicates defined in P do not occur in Q, HU(Q) is a splitting set as defined in Lifschitz and Turner [1994]. Moreover, $P^{[Q]}$ is nothing but

a specialization of the program $e_{HU(Q)}(P, M_Q)$. Then the Splitting Theorem of Lifschitz and Turner [1994] can be restated and specialized as follows:

LEMMA A.1 (Lifschitz and Turner [1994]). If $P \cup Q$ is a stratified program such that the predicates defined in P do not occur in Q, then

$$\operatorname{sm}(P \cup Q) = \operatorname{sm}(P^{[Q]}) \cup \operatorname{sm}(Q).$$

As a consequence of this result we have the following lemma.

LEMMA A.2. Let $P \cup Q \cup R$ be a stratified program. Suppose that the predicates defined in P do not occur in $Q \cup R$, and that the predicates defined in Q do not occur in $P \cup R$. Then

$$\operatorname{sm}(P \cup Q \cup R) = \operatorname{sm}(P \cup R) \cup \operatorname{sm}(Q \cup R).$$

PROOF. Note that since the predicates defined in Q do not occur in P we have that no atom A in Ground(P) belongs to $HU(Q \cup R)$ and hence:

$$P^{[Q\cup R]} = P^{[R]}$$

From this equality and Lemma A.1 derive:

$$\begin{split} \operatorname{sm}(P \cup Q \cup R) &= \operatorname{sm}(P^{[Q \cup R]}) \cup \operatorname{sm}(Q \cup R) \\ &= \operatorname{sm}(P^{[R]}) \cup \operatorname{sm}(Q \cup R) \\ &= \operatorname{sm}(P^{[R]}) \cup \operatorname{sm}(Q^{[R]}) \cup \operatorname{sm}(R) \\ &= \operatorname{sm}(P \cup R) \cup \operatorname{sm}(Q \cup R). \end{split}$$

THEOREM 6.1. Let B be a set of ground atoms defining the basic predicates and operators of \mathcal{L}_{acon} and \mathcal{L}_{rule} . For all clash-free expressions E and all environments e defining all free identifiers in E,

 $mainp_{E}(t, u, v) \in sm(pe2lp(E^{\ell}, e) \cup B)$ if and only if $(t, u, v) \in \llbracket E \rrbracket_{e}$.

PROOF. By structural induction on E.

Base case: E = P, where P is a policy identifier. By definition, $pe2lp(E^{\ell}, e) = \{auth_i(t', u', v') \mid (t', u', v') \in e(P)\}$. This program and B are sets of ground atoms, so

$$\operatorname{sm}(pe2lp(E^{\ell},e)\cup B) = pe2lp(E^{\ell},e)\cup B$$

Moreover, $mainp_E$ is $auth_P$. It follows that $mainp_E(t, u, v) \in sm(pe2lp(E^{\ell}, e) \cup B)$ if and only if $(t, u, v) \in e(P)$ if and only if $(t, u, v) \in [\![P]\!]_e = [\![E]\!]_e$.

Induction step: There are several possibilities.

1. $E^{\ell} = F \&_i G$, for some integer *i* (and main $p_E = \operatorname{auth}_i$). Let

$$P = \{ \operatorname{auth}_i(x, y, z) \leftarrow mainp_F(x, y, z) \land mainp_G(x, y, z) \}.$$

By definition of *pe2lp*, Lemma A.1, and Lemma A.2,

$$sm(pe2lp(E^{\ell}, e) \cup B) = sm(P \cup pe2lp(F, e) \cup pe2lp(G, e) \cup B)$$

$$= sm(P^{[pe2lp(F, e) \cup pe2lp(G, e) \cup B]}) \cup sm(pe2lp(F, e) \cup pe2lp(G, e) \cup B)$$

$$= sm(P^{[pe2lp(F, e) \cup pe2lp(G, e) \cup B]}) \cup sm(pe2lp(F, e) \cup B)$$

$$\cup sm(pe2lp(G, e) \cup B).$$
(12)

Note that $mainp_F$ occurs only in pe2lp(F, e) and $mainp_G$ occurs only in pe2lp(G, e), therefore (with the help of Lemma A.2),

$$\begin{split} mainp_{F}(t, u, v) &\in \operatorname{sm}(pe2lp(F, e) \cup pe2lp(G, e) \cup B) \\ & \text{if and only if } mainp_{F}(t, u, v) \in \operatorname{sm}(pe2lp(F, e) \cup B), \\ mainp_{G}(t, u, v) &\in \operatorname{sm}(pe2lp(F, e) \cup pe2lp(G, e) \cup B) \\ & \text{if and only if } mainp_{G}(t, u, v) \in \operatorname{sm}(pe2lp(G, e) \cup B). \end{split}$$
(13)

It follows by definition of $P^{[pe2lp(F)\cup pe2lp(G)\cup B]}$ that

$$\begin{split} P^{[pe2lp(F,e)\cup pe2lp(G,e)\cup B]} &= \{ \text{auth}_{i}(t',u',v') \mid \\ mainp_{F}(t',u',v') \in \text{sm}(pe2lp(F,e)\cup pe2lp(G,e)\cup B) \\ \text{and } mainp_{G}(t',u',v') \in \text{sm}(pe2lp(F,e)\cup pe2lp(G,e)\cup B) \} \\ &= \{ \text{auth}_{i}(t',u',v') \mid mainp_{F}(t',u',v') \in \text{sm}(pe2lp(F,e)\cup B) \\ \text{and } mainp_{G}(t',u',v') \in \text{sm}(pe2lp(G,e)\cup B) \}. \end{split}$$
(14)

Now note that $auth_i$ may not occur in $pe2lp(F, e) \cup pe2lp(G, e) \cup B$ (as labels are unique), therefore, by (12),

$$\begin{split} mainp_{E}(t,u,v) \in \mathsf{sm}(pe2lp(E^{\ell},e)\cup B) \text{ if and only if} \\ mainp_{E}(t,u,v) \in \mathsf{sm}\big(P^{[pe2lp(F,e)\cup pe2lp(G,e)\cup B]}\big). \end{split}$$

Moreover, $P^{[pe2lp(F,e)\cup pe2lp(G,e)\cup B]}$ is a set of ground atoms and hence it coincides with its unique stable model. It follows from (14) that

$$\begin{split} mainp_E(t, u, v) \in \mathsf{sm}(pe2lp(E^\ell, e) \cup B) \\ & \text{ if and only if } mainp_F(t, u, v) \in \mathsf{sm}(pe2lp(F, e) \cup B) \\ & \text{ and } mainp_G(t, u, v) \in \mathsf{sm}(pe2lp(G, e) \cup B). \end{split}$$

By the induction hypothesis, it follows that

$$mainp_{E}(t, u, v) \in \operatorname{sm}(pe2lp(E^{\ell}, e) \cup B) \text{ if and only if } (t, u, v)$$
$$\in \llbracket F \rrbracket_{e} \cap \llbracket G \rrbracket_{e} = \llbracket F \& G \rrbracket_{e}.$$

- 2. When E^{ℓ} is $F + {}_{i}G$, $F {}_{i}G$ or $o_{i}(F, G, G')$ the proof is analogous to the previous case.
- 3. $E^{\ell} = F_i^c$. Let $P = \{ \operatorname{auth}_i(s, o, a) \leftarrow mainp_F(s, o, a) \land c \}$. By definition of pe2lp and Lemma A.1,

$$sm(pe2lp(E^{\ell}, e) \cup B) = sm(P \cup pe2lp(F, e) \cup B)$$
$$= sm(P^{[pe2lp(F, e) \cup B]}) \cup sm(pe2lp(F, e) \cup B).$$
(15)

Since $auth_i$ does not occur in $pe2lp(F, e) \cup B$, (15) entails:

$$\begin{aligned} mainp_{E}(t, u, v) \in \mathsf{sm}(pe2lp(E^{\ell}, e) \cup B) \text{ if and only if} \\ mainp_{E}(t, u, v) \in \mathsf{sm}(P^{[pe2lp(F, e) \cup B]}). \end{aligned} \tag{16}$$

Note that

$$P^{[pe2lp(F,e)\cup B]} = \{ \operatorname{auth}_{i}(s, o, a)\theta \mid \\ mainp_{F}(s, o, a)\theta \in \operatorname{sm}(pe2lp(F, e) \cup B) \\ \text{and } c\theta \in \operatorname{sm}(pe2lp(F, e) \cup B) \} \\ = \{ \operatorname{auth}_{i}(s, o, a)\theta \mid \\ mainp_{F}(s, o, a)\theta \in \operatorname{sm}(pe2lp(F, e) \cup B) \\ \text{and } c\theta \in B \}.$$
(17)

By the induction hypothesis and the definition of B it follows that

$$P^{[pe2lp(F,e)\cup B]} = \{ \text{auth}_i(s, o, a)\theta \mid (s, o, a)\theta \in \llbracket F \rrbracket_e \\ \text{and} \ (s, o, a)\theta \text{ satisfy } c\theta \}.$$
(18)

From (16) and (18) we get

 $mainp_E(t, u, v) \in sm(pe2lp(E^{\ell}, e) \cup B)$ if and only if $(t, u, v) \in \llbracket F^{\circ}c \rrbracket_e$.

4. $E^{\ell} = F *_i R$. Let

$$P = \{ \operatorname{auth}_i(s, o, a) \leftarrow \operatorname{auth}_i(s_1, o_1, a_1) \land \ldots \land \operatorname{auth}_i(s_n, o_n, a_n) \land c_1 \land \ldots \land c_m \mid \\ ((s, o, a) \leftarrow (s_1, o_1, a_1) \land \ldots \land (s_n, o_n, a_n) \land c_1 \land \ldots \land c_m) \in R \} \\ \cup \{ \operatorname{auth}_i(s, o, a) \leftarrow mainp_F(s, o, a) \}.$$

By analogy with the previous case,

$$\begin{aligned} mainp_{E}(t, u, v) \in \mathsf{sm}(pe2lp(E^{\ell}, e) \cup B) \text{ if and only if} \\ mainp_{E}(t, u, v) \in \mathsf{sm}(P^{[pe2lp(F, e) \cup B]}). \end{aligned} \tag{19}$$

Note that by definition of $P^{[pe2lp(F,e)\cup B]}$ and by the induction hypothesis,

 $P^{[pe2lp(F,e)\cup B]}$

- $= \{(\operatorname{auth}_i(s, o, a) \leftarrow \operatorname{auth}_i(s_1, o_1, a_1) \land \ldots \land \operatorname{auth}_i(s_n, o_n, a_n))\theta \mid \\ ((s, o, a) \leftarrow (s_1, o_1, a_1) \land \ldots \land (s_n, o_n, a_n) \land c_1 \land \ldots \land c_m)\theta \in \operatorname{Ground}(R) \\ \text{and} \{c_1, \ldots, c_m\}\theta \subseteq B\}$
- $\cup \{ \mathtt{auth}_i(s, o, a)\theta \mid mainp_F(s, o, a)\theta \in \mathtt{SM}(pe2lp(F, e) \cup B) \}$
- $= \{ (\operatorname{auth}_i(s, o, a) \leftarrow \operatorname{auth}_i(s_1, o_1, a_1) \land \ldots \land \operatorname{auth}_i(s_n, o_n, a_n))\theta \mid \\ ((s, o, a) \leftarrow (s_1, o_1, a_1) \land \ldots \land (s_n, o_n, a_n) \land c_1 \land \ldots \land c_m)\theta \in \operatorname{Ground}(R) \\ \text{and} \{c_1, \ldots, c_m\}\theta \subseteq B \}$
- $\cup \ \{ \texttt{auth}_i(s, o, a)\theta \mid (s, o, a)\theta \in \llbracket F \rrbracket_e \}.$

Then

$$\begin{aligned} \operatorname{auth}_i(t, u, v) \in \operatorname{sm}(P^{[pe2lp(F, e) \cup B]}) \text{ if and only if } (t, u, v) \in \operatorname{Im}(P \cup \llbracket F \rrbracket_e \cup B) \\ = \operatorname{closure}(R, \llbracket F \rrbracket_e) = \llbracket F *_i R \rrbracket_e. \end{aligned}$$

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- 5. $E^{\ell} = (\tau_i X.F)(G)$. Let $P = \{ \operatorname{auth}_X(x, y, z) \leftarrow \operatorname{mainp}_G(x, y, z) \}$. Define

$$\begin{split} Q &= P \cup pe2lp(G,e) \cup B \\ Q' &= \{ \texttt{auth}_X(t,u,v) \mid (t,u,v) \in \llbracket G \rrbracket_e \} \cup B. \end{split}$$

It follows easily from Lemma A.1 that sm(Q) and sm(Q') agree on $auth_X$ and on all the basic predicates and operators defined by *B*. As a consequence, sm(Q) and sm(Q') agree on all the predicates in pe2lp(F, e), and hence,

$$pe2lp(F,e)^{\lfloor Q \rfloor} = pe2lp(F,e)^{\lfloor Q' \rfloor}$$

It follows that

$$\begin{split} & \operatorname{auth}_i(t, u, v) \in \operatorname{sm}(pe2lp(E^{\iota}, e) \cup B) = \operatorname{sm}(pe2lp(F, e) \cup Q) \\ & \text{if and only if } \operatorname{auth}_i(t, u, v) \in \operatorname{sm}(pe2lp(F, e)^{[Q]}) = \operatorname{sm}(pe2lp(F, e)^{[Q']}) \\ & \text{if and only if } \operatorname{auth}_i(t, u, v) \in \operatorname{sm}(pe2lp(F, e) \cup Q') \\ & = \operatorname{sm}(pe2lp(F, e[X/\llbracket G \rrbracket_e]) \cup B), \end{split}$$

and hence, by induction hypothesis,

$$\begin{aligned} & \operatorname{auth}_i(t, u, v) \in \operatorname{sm}(E^{\ell}, e) \text{ if and only if } (t, u, v) \in \llbracket F \rrbracket_{e[X/\llbracket G \rrbracket_e]} \\ & = \llbracket (\tau_i X.F)(G) \rrbracket_e. \quad \Box \end{aligned}$$

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